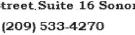
$\mathbf{AP}$	PENDIX OF EXHIBITS "A" TO "L"	<u>Page</u>
EXHIBIT A:	Letter dated July 9, 2021, to the City Clerk, Mayor and City Cour	ncil 002
EXHIBIT B:	"Revised Proclamation Calling for a Special Meeting of the Ber	keley
	City Council," including agenda for July 13, 2021, at 4:00 p.m.	006
EXHIBIT C:	"Annotated Agenda Berkeley City Council Special Meeting"	for
	Tuesday, July 13, 2021, at 4:00 p.m.	009
EXHIBIT D:	Petitioners' Press Release of July 14, 2021	015
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	(Signatures Dated 7/27/2021)	022
EXHIBIT H:	"Letter of Agreemenr" of May 8, 1978	036
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EXHIBIT K:	Letter of February 1, 2021, to Chancellor CAROL T. CHRIST.	043
	L 44 CE L AA ARAL 4 C L Deer M Dominous	0.50
EXHIBIT L:	Letter of February 22, 2021, to Counsel DAVID M. ROBINSON.	050
	1	



# Sierra | aw Office of DAVID L. AXELROD, Attorney at Law

6 S. Washington Street Suite 16 Sonora, CA 95370





July 9, 2021

To: Mayor and Members of City Council, c/o The City Clerk, City of Berkeley, 2180 Milvia Street, Berkeley, CA 94704



By: U.S. Mail and Email to council@cityofberkeley.info and clerk@cityofberkeley.info

Re: CITY OF BERKELEY v. UNIVERSITY OF CALIFORNIA - Proposed Settlement Agreement -REQUEST FOR TRANSPARENCY in Conduct of Public Business for the City.

#### Dear Mayor ARREGUIN and Members of the Berkeley City Council:

This letter will serve to inform you, and the City of Berkeley, that I have been engaged to request transparency and compliance with open meeting laws, on behalf of People's Park Council (PPC), Make U.C. a Good Neighbor, People's Park Historic District Advocacy Group (PPHDAG) and Save Berkeley's Neighborhoods (SBN), in the discussion and potential resolution of public policy issues in connection with pending litigation. Cf. Alameda Superior Court Cases RG 19006256 and RG 19023068.

I have recently reviewed some relevant case law construing the Ralph M. Brown Act, California Government Code §§ 54950, et seq. (hereinafter referred to as the Brown Act), in connection with City of Berkeley's contemplated discussion and approval of a potential settlement agreement in closed session.

As you know, the Brown Act does properly permit discussion of pending litigation with counsel in closed or executive session. Government Code §54956.9 (a) and (d). It is not nearly as clear, however, that a potential settlement agreement can be lawfully approved in closed session. Even if a settlement agreement may be approved in closed session, the fact and content of the agreement must be disclosed thereafter in open session, pursuant to the terms of the Brown Act, Government Code §54957.1. The substance of the agreement would then be required to be disclosed "upon inquiry by any person . . ." Brown Act, Government Code §54957.1 (a) (1) (B).

Although the Brown Act does not expressly so indicate, a decision to advocate or adopt such a negotiated settlement agreement may also be concluded in closed session, but not if such approval involves a decision that would otherwise require an open meeting or public hearing. This is the holding in <u>Trancas Property Owners Association v. City of Malibu</u> (2006), 138 Cal.App.4th 172, which states, in pertinent part, as follows:

"And as 'emphasized' in the Attorney General's manual on the Brown Act, 'the purpose of [section 54956.9] is to permit the body to receive legal advice and make litigation decisions only; it is not to be used as a subterfuge to reach nonlitigation oriented policy decisions.' (Cal. Dept. of Justice, Off. of Atty. Gen., The Brown Act (2003), p. 40.)

"Section 54956.9's implied allowance for adoption of settlements in closed session thus may be subject to limits. And whatever else it may permit, the exemption cannot be construed to empower a city council to take or agree to take, as part of a non-publicly-ratified litigation settlement, action that by substantive law may not be taken without a public hearing and an opportunity for the public to be heard." Trancas Property Owners Association v. City of Malibu (2006), 138 Cal.App.4th 172, 186-187.

Examples of decisions requiring an open meeting include changes of public policies previously adopted, including but not limited to land-use policies, changes of zoning standards or planning guidelines, zoning variances, climate change policies, tenant's rights, and historical landmarking. Although no party has yet publicly disclosed the content, if any, of the putative settlement agreement between the City of Berkeley and the University of California, such an agreement would presumably involve issues of land use, zoning and planning, preservation of recognized landmarks, and impacts on the city's adopted climate change policies, as well as University enrollment limitation, and financial compensation for use of City services.

Any settlement agreement would necessarily imply changes of decisions and positions previously adopted by the City of Berkeley in these areas. Moreover, the spirit and intent, if not also the explicit content, of Measures L and N, passed by the voters and adopted by the City in the late 1980s, would be undermined and abrogated by any agreement to condone or collude in harming neighborhood quality of life, and in the destruction of the historic public open space and native community gardens in People's Park, Berkeley, or of historic tenants' rights in the Anchor House, 1921 Walnut Street, Berkeley.

Given the probable scope of any settlement agreement, it thus seems abundantly clear that any decision on approval or disapproval of a specific settlement agreement intending to resolve or dispose of the City's currently-pending litigation with the University of California would need to be undertaken in an open public session of the Berkeley City Council. See Trancas Property Owners Association v. City of Malibu (2006), 138 Cal.App.4th 172. See also Shapiro v. San Diego City Council (2002), 96 Cal.App.4<sup>th</sup> 904.

The Brown Act would also require that, in order to consider any settlement agreement in open session, the veil of confidentiality or secrecy would need to be lifted and the item in question would need to be disclosed to the public and placed upon the Council's agenda in sufficient time for meaningful public participation in the open meeting or hearing. Brown Act, Government Code §54954.2 (a).

In so doing, the public would then be accorded a meaningful opportunity to address issues raised in the proposed settlement agreement. Brown Act, Government Code §54954.3, and Shapiro v. San Diego City Council (2002), 96 Cal.App.4<sup>th</sup> 916-17.

Furthermore, any such settlement agreement approved in a closed session, or even if otherwise, would be void and unlawful, in whole or in part, if it purported to ". . . contract away the right to exercise its police power in the future." <u>County of Ventura v. City of Moorpark</u> (2018), Civil Case No.B282866, 2<sup>nd</sup> Appellate District, 6/10/18, at page 13. <u>See</u> also Center for Community Action and Environmental Justice v. City of Moreno Valley, 4<sup>th</sup> Appellate District.

"A government entity may not surrender, for a potentially indefinite period of time, its authority to exercise discretion within its police powers." <u>County of Ventura v. City of Moorpark</u> (2018), Civil Case No.B282866, 2<sup>nd</sup> Appellate District, 6/10/18, at page 14-15.

The Federal Ninth Circuit Court of Appeals held that a court "could not approve a settlement agreement that authorized the City to disregard its own zoning ordinances." <u>League of Residential Neighborhood Advocates v. City of Los Angeles</u> (2007), Case No. 06-56211, filed 8/21/07, page 10181, 10194.

I believe the putative settlement agreement between University of California and the City of Berkeley will require full public disclosure of the proposed agreement in advance of consideration. Any decision to approve or reject such a settlement agreement should take place, if at all, at an open and noticed public meeting.

Even if the content of such a settlement agreement arguably be deemed temporarily confidential pursuant to the "lawyer-client privilege," as narrowly expressed pursuant to the

Brown Act, Government Code §54956.9 (b), the City certainly retains the sound discretion to waive that privilege and confidentiality in order to disclose the terms of any prospective agreement to the public, as the City is under no compelling legal obligation to maintain attorney-client privilege in this case. It would be entirely consistent with the spirit and purpose of the Brown Act to so waive the privilege, in order to allow the transparency necessary to encourage full community and neighborhood participation in public policy matters of profound importance and public interest.

Accordingly, on behalf of the people who have asked me to write this letter, including several community and neighborhood groups, tenants, historians, environmentalists, and defenders of People's Park as a user-developed and community-controlled open space, I now respectfully request and demand that the Berkeley City Council do as follows:

- 1) Disclose and circulate the proposed settlement agreement, if any there be, in sufficient time to permit full public comment and participation; and
- 2) Consider potential approval or rejection of any proposed agreement, if at all, during a lawfully noticed and properly agendized public City Council meeting or hearing.

Thank you in advance for your kind and thoughtful consideration of these serious matters. Should you have any questions or comments, please do not hesitate to contact this office at your earliest convenience.

I appreciate your anticipated courtesy and cooperation in working to address and resolve this request and demand swiftly, in good faith, and without undue delay, in order to uphold the statutory and human rights of my clients and of the larger community of which they are a part.

Very truly yours,

DAVID L. AXELROD, Attorney for

People's Park Council (PPC), and on behalf of People's Park Historic District Advocacy Group (PPHDAG), Make UC a Good Neighbor, and Save Berkeley's Neighborhoods

cc: People's Park Council; People's Park Project/ Native Plant Forum; Thomas N. Lippe, Esq., Law Offices, APC; Michael Lozeau, Esq., Lozeau Drury LLP; David Shiver; Phil Bokovoy; Joe Liesner; Lesley Emmington; Harvey Smith; Zach Stewart; Michael Delacour; Carol Denney; Hali Hammer; Lisa Teague; and Maxina Ventura.



# REVISED PROCLAMATION CALLING A SPECIAL MEETING OF THE BERKELEY CITY COUNCIL (REVISED TO ADD NEW AGENDA ITEM)

In accordance with the authority in me vested, I do hereby call the Berkeley City Council in special session as follows:

# TUESDAY, JULY 13, 2021 4:00 P.M.

JESSE ARREGUIN, MAYOR Councilmembers:

DISTRICT 1 – RASHI KESARWANI
DISTRICT 2 – TERRY TAPLIN
DISTRICT 3 – BEN BARTLETT
DISTRICT 4 – KATE HARRISON

DISTRICT 5 – SOPHIE HAHN
DISTRICT 6 – SUSAN WENGRAF
DISTRICT 7 – RIGEL ROBINSON
DISTRICT 8 – LORI DROSTE

# PUBLIC ADVISORY: THIS MEETING WILL BE CONDUCTED EXCLUSIVELY THROUGH VIDEOCONFERENCE AND TELECONFERENCE

Pursuant to Section 3 of Executive Order N-29-20, issued by Governor Newsom on March 17, 2020, this closed session meeting of the City Council will be conducted exclusively through teleconference and Zoom videoconference. Please be advised that pursuant to the Executive Order and the Shelter-in-Place Order, and to ensure the health and safety of the public by limiting human contact that could spread the COVID-19 virus, there will not be a physical meeting location available.

To access the meeting remotely: Join from a PC, Mac, iPad, iPhone, or Android device: Please use this URL <a href="https://us02web.zoom.us/j/86076393598">https://us02web.zoom.us/j/86076393598</a>. If you do not wish for your name to appear on the screen, then use the drop down menu and click on "rename" to rename yourself to be anonymous. To request to speak, use the "raise hand" icon by rolling over the bottom of the screen.

To join by phone: Dial **1-669-900-9128** or **1-877-853-5257** (Toll Free); enter Meeting ID: **860 7639 3598**. If you wish to comment during the public comment portion of the agenda, Press \*9 and wait to be recognized by the Chair.

Please be mindful that the teleconference will be recorded as any Council meeting is recorded, and all other rules of procedure and decorum will apply for Council meetings conducted by teleconference or videoconference.

To submit a written communication for the City Council's consideration and inclusion in the public record, email council@cityofberkeley.info.

EXHIBIT B

## **Preliminary Matters**

Roll Call

Public Comment - Limited to items on this agenda only

#### CLOSED SESSION:

The City, Council will convene in closed session to meet concerning the following:

- 1. CONFERENCE WITH LEGAL COUNSEL PENDING LITIGATION PURSUANT TO GOVERNMENT CODE SECTIONS 54956.9(a) AND 54956.9(d)(1):
  - City of Berkeley v. Regents of the University of California, Alameda Superior Court Case No. RG19023058
  - b. Save Berkeley's Neighborhoods, et al. v. The Regents of the University of California, et al., Alameda Superior Court, Case No. RG19006256
- 2. CONFERENCE WITH LEGAL COUNSEL ANTICIPATED LITIGATION PURSUANT TO GOVERNMENT CODE SECTIONS 54956.9(c) and 54956 (d)(4):

Initiation of litigation - one case

The City Council will consider whether to initiate a lawsuit against the Regents of the University of California related to the Long Range Development Plan for the Berkeley Campus and related actions.

#### **OPEN SESSION:**

Public Reports of actions taken pursuant to Government Code section 54957.1.

# **Adjournment**

I hereby request that the City Clerk of the City of Berkeley cause personal notice to be given to each member of the Berkeley City Council on the time and place of said meeting, forthwith.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the official seal of the City of Berkeley to be affixed on this 9th day of July, 2021.

Jesse Arreguin, Mayor

Public Notice – this Proclamation serves as the official agenda for this meeting.

ATTEST:

Mark Numainville, City Clerk

This meeting will be conducted in accordance with the Brown Act, Government Code Section 54953 and applicable emergency Executive Orders issued by the Governor. Any member of the public may participate in the public comment portion of this meeting. Questions regarding this matter may be addressed to Mark Numainville, City Clerk, 981-6900.

**NOTICE CONCERNING YOUR LEGAL RIGHTS**: If you object to a decision by the City Council to approve or deny an appeal, the following requirements and restrictions apply: 1) Pursuant to Code of Civil Procedure Section 1094.6 and Government Code Section 65009(c)(1)(E), no lawsuit challenging a City decision to deny or approve a Zoning Adjustments Board decision may be filed and served on the City more than 90 days after the date the Notice of Decision of the action of the City Council is mailed. Any lawsuit not filed within that 90-day period will be barred. 2) In any lawsuit that may be filed against a City Council decision to approve or deny a Zoning Adjustments Board decision, the issues and evidence will be limited to those raised by you or someone else, orally or in writing, at a public hearing or prior to the close of the last public hearing on the project.

Agendas and agenda reports may be accessed via the Internet at http://www.cityofberkeley.info/citycouncil

#### COMMUNICATION ACCESS INFORMATION:

To request a disability-related accommodation(s) to participate in the meeting, including auxiliary aids or services, please contact the Disability Services specialist at 981-6346(V) or 981-7075 (TDD) at least three business days before the meeting date.



# ANNOTATED AGENDA BERKELEY CITY COUNCIL SPECIAL MEETING

In accordance with the authority in me vested, I do hereby call the Berkeley City Council in special session as follows:

# TUESDAY, JULY 13, 2021 4:00 P.M.

JESSE ARREGUIN, MAYOR Councilmembers:

DISTRICT 1 – RASHI KESARWANI
DISTRICT 2 – TERRY TAPLIN
DISTRICT 3 – BEN BARTLETT
DISTRICT 4 – KATE HARRISON

DISTRICT 5 – SOPHIE HAHN
DISTRICT 6 – SUSAN WENGRAF
DISTRICT 7 – RIGEL ROBINSON
DISTRICT 8 – LORI DROSTE

# PUBLIC ADVISORY: THIS MEETING WILL BE CONDUCTED EXCLUSIVELY THROUGH VIDEOCONFERENCE AND TELECONFERENCE

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Please be mindful that the teleconference will be recorded as any Council meeting is recorded, and all other rules of procedure and decorum will apply for Council meetings conducted by teleconference or videoconference.

To submit a written communication for the City Council's consideration and inclusion in the public record, email <a href="mailto:council@cityofberkeley.info">council@cityofberkeley.info</a>.



## **Preliminary Matters**

Roll Call:

4:03 p.m.

Present:

Kesarwani, Taplin, Harrison, Hahn, Wengraf, Robinson, Droste, Arreguin

Absent:

Bartlett

Councilmember Bartlett present at 4:21 p.m.

Public Comment - Limited to items on this agenda only - 20 speakers

#### **CLOSED SESSION:**

The City Council will convene in closed session to meet concerning the following:

- 1. CONFERENCE WITH LEGAL COUNSEL PENDING LITIGATION PURSUANT TO GOVERNMENT CODE SECTIONS 54956.9(a) AND 54956.9(d)(1):
  - City of Berkeley v. Regents of the University of California, Alameda Superior Court Case No. RG19023058
  - b. Save Berkeley's Neighborhoods, et al. v. The Regents of the University of California, et al., Alameda Superior Court, Case No. RG19006256

Action: No reportable action taken

# 2. CONFERENCE WITH LEGAL COUNSEL – ANTICIPATED LITIGATION PURSUANT TO GOVERNMENT CODE SECTIONS 54956.9(c) and 54956 (d)(4):

Initiation of litigation - one case

The City Council will consider whether to initiate a lawsuit against the Regents of the University of California related to the Long Range Development Plan for the Berkeley Campus and related actions.

**Action:** No reportable action taken.

#### OPEN SESSION:

No reportable action.

# Adjournment

**Action:** M/S/C (Harrison/Robinson) to adjourn the meeting.

Vote: Ayes – Kesarwani, Taplin, Bartlett, Harrison, Hahn, Wengraf, Robinson, Arreguin;

Noes - None; Abstain - None; Absent - Droste.

Councilmember Droste absent 7:22 p.m. – 7:24 p.m.

Adjourned at 7:24 p.m.

#### Communications

None

# **Supplemental Communications and Reports 1**

None

# **Supplemental Communications and Reports 2**

Item #2: Conference with Legal Counsel – Anticipated Litigation Pursuant to Government Code Sections: 54956.9 (C) and 54956 (d) (4)

- 1. Leila Moncharsh
- 2. John Selawsky
- 3. 1921 Walnut Street Association
- 4. Kim and Theo Romerso
- 5. Phil Allen
- 6. Save 1921 Walnut
- 7. UC Berkeley Capital Strategies
- 8. Margots999@ (2)
- 9. Natalie Logusch
- 10. Tom Luce
- 11. Hali Hammer
- 12. Ann May
- 13. Carol Corradi
- 14.Leo Kremer
- 15. Rob Wenig
- 16. Carol Denney
- 17. Mark Schneiderman
- 18. David Shiver, on behalf of the Southside Neighborhood Consortium
- 19. Jean Mudge
- 20. Marissa Moss
- 21. Donna Evans
- 22. Shelli Oreck
- 23. Barbara Malina
- 24. Leslie Firestone
- 25. Gabriela Kipnis
- 26. Marla Wilson
- 27. Tony Corman
- 28. Dean Hunsaker
- 29. Andrew Guenthner
- 30. Pam Frantz
- 31. Annne Boersma (2)
- 32. Robert Dunn
- 33. Gail Tennant
- 34. Kathleen Giustino
- 35. Diana Bohn (3)
- 36. Fred Krieger
- 37. Coplan Family
- 38. Dona Bretherick

- 39. Madeleine Shearer
- 40. Sabina McMurty
- 41. Dorothy Berndt
- 42. Joshua Rose
- 43. Cris Benson
- 44. Debbie DeVoe
- 45. Carol Hirth
- 46. Wallace Gorell
- 47. Robert Godes
- 48.Leah Redwood
- 49. Karen Sharpe
- 50. Ann Carlson
- 51. Dione Cota
- 52. Sue Chan
- 53. Karyn Mandan
- 54. Eileen Joyce
- 55. Lynne Clenfield
- 56. Charlotte von der Hude
- 57. Claudia Deering
- 58. Donna Mickleson
- 59. Esther Lerman
- 60. Jeffery Kaplan
- 61. Mark Gorney
- 62. Councilmember Harrison (2)
- 63. Terri Wilde
- 64. Zach Stewart
- 65. Doug Jackson
- 66. Lynne Scalapino
- 67. David Axelrod
- 68. Stefen
- 69. Michael Weber
- 70. Lisa Bruce
- 71. Greysonne Coomes
- 72. Summer Brenner
- 73. Katherine Ramage

# **Supplemental Communications and Reports 3**

Item #2: Conference with Legal Counsel – Anticipated Litigation Pursuant to Government Code Sections: 54956.9 (C) and 54956 (d) (4)

- 74. Laura Schmidt
- 75. Kerna Trottier
- 76. Paola Laverde
- 77. Jeannie Battagin
- 78. Dawn Thomas
- 79. Todd and Linda Darling
- 80. Anne-Lise François
- 81. Jerry Kapsner
- 82. Russbumper
- 83. Sally Nelson

- 84. Kathy Dittmer
- 85. Mary Louise Zernicke
- 86. Elana Auerbach
- 87. Ellen Thomsen
- 88. Barbara Fisher
- 89. Nancy Carleton
- 90. Margaretta Mitchell
- 91. Susan DeMersseman
- 92. Laura Klein
- 93. Christa Burgoyne
- 94. Sharon Singer
- 95. Anna Mantell
- 96. John Harris
- 97.Leonard Pitt
- 98. Bernard Marszalek
- 99. Marda Stothers
- 100. S. Entwistle
- 101. Tom Shoff
- 102. jwarzyn@
- 103. Judy Beblaar
- 104. Carolyn McNiven
- 105. Barbara Rydlander
- 106. Harvey Smith
- 107. Theresa Gensler
- 108. Mary Lee Noonan
- 109. Elizabeth Lamoureaux
- 110. Sandra Blair
- 111. Toni Garrett
- 112. Maxina Ventura
- 113. Zach Stewart
- 114. Terri Saul
- 115. Doreen Neptune
- 116. Gerard Jamin
- 117. Berkeley Citizens for a Better Plan
- 118. Carole Peftofsky
- 119. Carole Cool
- 120. Sheila Goldmacher
- 121. Katie Latimer
- 122. Spencer Veale
- 123. Kevin Moore
- 124. Jaz Colibri
- 125. Tom Luce
- 126. Tiffany Bennett
- 127. Phillip Bokovoy
- 128. Josef Chytry
- 129. Emma Gobler
- 130. Patricia Adler
- 131. Maya Karpinski
- 132. Carla Woodworth
- 133. John Selawsky

- 134. Richard Bermack
- 135. Jean Butterfield
- 136. Charles Pappas137. Megan Moran

#### FOR IMMEDIATE RELEASE

July 14, 2021

Mayor Arreguin has media availability from 2pm-2:45pm Chancellor Christ has media availability from 12:45-1:15pm.

Please contact their respective representatives for details:

#### Contact:

Stefan Elgstrand Legislative Aide Office of Mayor Jesse Arreguin Berkeley (510) 981-7103 selgstrand@cityofberkeley.info

Dan Mogulof Assistant Vice Chancellor University of California,

(510) 919-6954 dmogulof@berkeley.edu

# CITY COUNCIL APPROVES HISTORIC AGREEMENT WITH UNIVERSITY OF CALIFORNIA, BERKELEY

<image003.jpg>

Click on image for full video

**BERKELEY** – Last night, the Berkeley City Council voted to authorize a historic agreement governing future growth, city services and more with the University of California at Berkeley. The agreement represents one of the largest financial settlements a UC campus has provided to a host city and paves the way for expanded educational opportunities while balancing community concerns and prospective impacts on City services. More importantly, the agreement assures a voice for the City and Berkeley community in the University's future development.

"At its core this agreement is about enabling a world-class education in a world-class city. It will enable the City to continue to provide quality city services and maintain the character of its neighborhoods while extending UC's renowned education to the next generation of students. This agreement is the culmination of years of negotiation and community input, and it's a reflection of the mutual relationship and ongoing cooperation between the City and the University of California." said Berkeley Mayor Jesse Arreguin.

On the agreement, UC Berkeley Chancellor Carol Christ said, "pending approval by the Regents, this agreement lays the foundation for a new era of city-campus collaboration and cooperation that will greatly benefit the members of our respective communities. We are thrilled to have the city's support for our efforts to address an urgent student housing crisis, just as we welcome the prospect of working with our municipal partners to address shared challenges and opportunities. I am grateful for Mayor Arreguin's efforts that have allowed us to arrive at a true win-win agreement, an outcome that is indescribably better than the prospect of costly, lengthy litigation".

The tentative agreement approved by the City Council calls for the University to provide annual payments to the city for a total amount of \$82.64 million over the next 16 years. The funding will support fire and city services, and projects supporting

017

Fwd: PRESS RELEASE: Berkeley City Council Approves Historic Agreement with University of California, Berkeley - sierralaw0@gmail.c...

residents within a half mile of the UC main campus and Clark Kerr Campus. In addition to the annual payment, the agreement calls for a stronger cooperative relationship including: voluntarily honoring the City's zoning standards in the design of off-campus projects, creating a collaborative planning process for projects in the City Environs, meeting and conferring around suspending master leasing of private housing, a commitment to work with the City around the closure of Alta Bates Hospital, and a willingness to work with the city to require commercial tenants to obtain permits and pay city impact fees.

The tentative agreement also provides that the city will drop its litigation over the Upper Hearst Housing Project, discontinue litigation over an intercollegiate volleyball facility at UC's Clark Kerr Campus and an agreement to not challenge the upcoming 2021 LRDP and UC's Anchor House and People's Park housing projects. This agreement enables the City to retain its rights to challenge certain off-campus projects.

Next week, the University of California Board of Regents will discuss and potentially vote on final approval of this tentative agreement. The final language of the agreement will be available after final adoption and execution by the parties.

###

EXHIBIT D

# Berkeley Public Parks and Open Space Preservation Ordinance "Measure L"

This Ordinance was approved by the electors of the City of Berkeley at the Municipal Election held in the City of Berkeley on November 3, 1986.

In effect: December 19, 1986

ORDINANCE NO. 5785-N.S.

THE BERKELEY PUBLIC PARKS AND OPEN SPACE PRESERVATION ORDINANCE: PROPOSAL FOR AN ORDINANCE TO REQUIRE THE BERKELEY CITY COUNCIL TO PRESERVE AND MAINTAIN THE PUBLIC PARKS AND OPEN SPACE WHICH EXIST IN BERKELEY, AS WELL AS TO ACQUIRE AND MAINTAIN PUBLIC PARKS AND OPEN SPACE IN THE CENSUS TRACTS AND NEIGHBORHOODS OF BERKELEY HAVING LESS THAN THE MINIMUM AMOUNT OF OPEN SPACE RELATIVE TO POPULATION (2 ACRES PER 1,000) IDENTIFIED IN THE BERKELEY MASTER PLAN OF 1977; AND TO REQUIRE THE CITY TO SUBMIT TO A POPULAR VOTE ALL PROPOSALS TO WITHDRAW FROM RECREATIONAL USE PUBLIC PARKS OR PUBLIC OPEN SPACE. BE IT ORDAINED by the People of the City of Berkeley as follows:

#### FINDINGS:

WHEREAS, the Berkeley Master Plan of 1977 (hereinafter Master Plan) provides for a minimum standard of two acres of public open space per 1,000 persons and identifies specific Berkeley census tracts as having high population density and high open space demands, and attainment of the minimum standard is jeopardized by continued loss of public open spaces. WHEREAS, the City of Berkeley is the second most densely populated City in California, undeveloped land is at a high premium in Berkeley, there are significant pressures to convert City owned or controlled open space to permanent or long-term non-park, non-open space uses and there exists a clear and present emergency in that the threatened loss of open space, parks and recreational opportunities in the neighborhoods in Berkeley will cause irreparable damage to the health and welfare of Berkeley residents.

WHEREAS, the Berkeley City Council has failed to provide and fund the Master Plan minimum standard of public parks and open space in every Berkeley neighborhood, and in particular in those census tracts having high park and open space requirements

WHEREAS, specific procedures and directives to the Berkeley City Council are necessary to insure that the Master Plan's minimum park and open space goals are not rendered impossible through the continued loss of public open spaces;

#### Section 1. VOTER AUTHORIZATION PROCEDURE.

That no public parks (hereinafter defined) or public open space (hereinafter defined) owned or controlled or leased by the City of Berkeley or agency thereof, shall be used for any other purpose than public parks and open space, without The Berkeley City Council first having submitted such use to the citizens for approval by a majority of registered Berkeley voters voting at the next general election.

#### Section 2. FUNDING LEVELS TO ALLOW FULL USE

2(a): That wherever public parks and open space currently exist in Berkeley, such use shall continue and be funded at least to allow the maintenance of the present condition and services. (b) That all undedicated or unimproved open space owned or controlled by the City of Berkeley (including land held by the City in trust) shall be retained and funded by the Berkeley City Council to enable public recreational use of those lands. (c) That those census tracts containing less that the Master Plan provision of two acres of parks and open space per 1,000 population shall be singled out as having a high priority for funding the acquisition, development and maintenance of parks and recreational facilities.

#### Section 3. **DEFINITIONS**

3(a): Public parks shall be defined as City of Berkeley parks, public school playgrounds or lands held in trust by a public entity, which have been formally dedicated to permanent recreational use by the City of Berkeley, and funded for recreational use by City of Berkeley public funds. 3(b): Public open space shall be defined as all City of Berkeley parks, public school playgrounds, and vacant public land, whether dedicated formally to park use or being used de facto as open space with recreational use or potential use on or after January 1, 1985.

#### Section 4. ADOPTION OF THIS ORDINANCE

4(a): If the petition accompanying this proposed ordinance is signed by the number of voters required by the Berkeley City Charter, Article XIII, Section (3) or (4) or (5), the Berkeley City Councicl is hereby directed to submit this ordinance forthwith to the vote of the people pursuant to the appropriate Charter Section that applies to the highest number of voter signatures certified by the City Clerk, unless the Council passes this ordinance pursuant to the Charter, Article XIII, Section (3)(a).

#### Section 5. **RETROACTIVITY**

5(a): Upon passage of this initiative, all actions taken on or after January 1, 1985, by the Berkeley City Council, Housing Authority, or any agency of the City of Berkeley occurring after the date this initiative is certified for placement on the next occurring general election ballot, which actions are not in full conformity with this Ordinance, shall be declared null and void.

#### Section 6. **SEVERABILITY**.

If any provision of this Ordinance or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect other provisions or applications of the Ordinance which can be given effect without the invalid provision or application and, to this end, the provisions of this Ordinance are severable.

#### RESOLUTION NO. 54,583-N.S.

#### THE PUBLIC AGENCY ACCOUNTABILITY MEASURE

WHEREAS, to protect and enhance the quality of life in our City, Berkeley citizens have adopted planning, zoning, and other laws, and have approved taxes and fees to fund important services. Public agencies, including the University of California at Berkeley, Lawrence Berkeley Laboratory, the State of California, Alameda County and other governmental agencies, play an important role in Berkeley's community life. Berkeley citizens seek good relations with these agencies and value their contributions to our community including the provision of student and other housing, and employment opportunities for Berkeley residents; and

WHEREAS, currently, public agencies do not pay city fees or taxes and are not required to follow our city's zoning and land use policies. Development and expansion by public agencies has a profound cumulative impact on traffic, parking, density, air quality, and the character and livability of our city. Such development creates increased demands for municipal services including sewers, streets, police, and fire protection, without accompanying increases in revenue. Public agencies should be as accountable to their civic responsibilities as other private citizens and businesses; and

WHEREAS, development by public agencies which disregards city policies shows a lack of respect for the future of city residents and businesses, disrupts cooperative relations with the city, and undermines the spirit of neighborliness and civic responsibility upon which public life depends.

NOW THEREFORE, BE IT RESOLVED by the People of the City of Berkeley that in order to minimize or eliminate problems resulting from public agency expansion and development, we the citizens of Berkeley support the following policies:

- 1. It shall be the policy of the City of Berkeley that all land use plans, development and expansion by public agencies follow city laws, the City's General Plan and Zoning Ordinance, and the California Environmental Quality Act.
- 2. The City Manager and the elected representatives of the City of Berkeley shall use all available lawful means to ensure that public agencies abide by the rules and laws of the city and that these agencies pay taxes and fees, comparable to those paid by private citizens and businesses, to support their fair share of city services.

This Resolution was approved by the electors as Measure N at the City of Berkeley General Municipal Election held in the City of Berkeley on November 8, 1988.

Copies sent 12/12/88

To: City Manager

Passed by the electorate on November 8, 1988, and confirmed by Council on November 29, 1988.

## RESOLUTION

	No	54,583	N.S.
		Γ	Dated November 29, 1988
Adopted by the Council	of the City	of Berkeley	y by the following vote:
Ayes:			
Noes:			
Abstaining:			
Absent:			
Attest Maria	Acker 1		Mayor and President of the Council

City Clerk and Clerk of the Council

#### UC BERKELEY – CITY OF BERKELEY SETTLEMENT AGREEMENT

This Settlement Agreement ("Agreement") is entered into and effective as of the date last signed below ("Effective Date"), by and between the City of Berkeley ("City"), a charter city, and the Regents of the University of California ("Regents") and the University of California, Berkeley campus (the "University") (each a "party" and collectively the "parties").

#### **RECITALS**

WHEREAS, the City is a municipal corporation established pursuant to Article XI of the California Constitution; and

WHEREAS, the University is a constitutionally created entity pursuant to Article IX, Section 9 of the California Constitution, with property located within the City's boundaries; and

WHEREAS, the University and the City entered into the 2020 LRDP Litigation Settlement Agreement in 2005 (the "2005 Settlement Agreement"), in order to settle litigation with respect to the University's 2020 Long Range Development Plan ("2020 LRDP") and the related Environmental Impact Report ("2020 LRDP EIR"); and

WHEREAS, the 2005 Settlement Agreement terminates at the conclusion of the 2020-2021 academic year (on or about August 13, 2021); and

WHEREAS, the Regents have adopted the 2021 Long Range Development Plan ("2021 LRDP") and certified the 2021 LRDP EIR on July 22, 2021; and

WHEREAS, in addition to evaluating the environmental effects of the 2021 LRDP, the 2021 LRDP EIR includes project-level review of two proposed student housing projects, the "Anchor House Student Housing Project" and the "People Park's Housing Project;" and

WHEREAS, in June 2019, the City filed a lawsuit challenging the adoption of the Supplemental Environmental Impact Report for the Upper Hearst Development for the Goldman School of Public Policy; and

WHEREAS, on December 29, 2020, the City moved to be made a party to case, *Save Berkeley's Neighborhoods v. UC Regents, Case No. RG19006256*. The action relates to the University's proposed intercollegiate beach volleyball facility at its Clark Kerr Campus and reformation of the Declaration of Covenants and Restrictions relating to land use restrictions at the Clark Kerr Campus entered into by the University in 1982. The Alameda County Superior Court granted the City's motion on January 28, 2021; and

WHEREAS, the parties wish to continue and enhance the cooperative relationship they have enjoyed during the term of the 2005 Settlement Agreement as well as to settle ongoing disputes over certain University projects and avoid litigation over certain pending and future University projects, including the 2021 LRDP and the aforementioned housing projects; and

WHEREAS, the parties have negotiated in good faith and agreed to the terms of this Agreement.

NOW, THEREFORE, in consideration of the promises, covenants and provisions set forth herein, the City and the University agree as follows:

#### 1. STATEMENT OF SHARED GOALS AND PRINCIPLES

- 1.1 The City recognizes the significant contributions that the University makes to the surrounding community and supports its efforts to plan for its future needs.
- 1.2 The University recognizes that the City environs are as much a part of the University experience as the campus itself, and the quality of City life is a large part of what makes the University a unique and desirable place to learn, work, and live.
- 1.3 The City wishes to work cooperatively with the University in planning for future capital projects on the Clark Kerr Campus and City Environs and advance projects that will improve the neighborhoods adjacent to the main campus and the Clark Kerr Campus.
- 1.4 The City and University have successfully completed various planning documents including the 2001 Transportation Demand Management Study, the 2003 Draft Southside Plan and the 2012 Downtown Area Plan, with broad citizen participation and community engagement.
- 1.5 The 2005 Settlement Agreement resulted in a historic partnership between the parties, including a joint planning process for the Downtown area, annual payments to support city services and the initiation of the Chancellor's Community Partnership Fund.
- 1.6 The City and the University wish to build on the positive relationship established through the 2005 Settlement Agreement.
- 1.7 The City and the University support efforts to increase the production and supply of housing for University students, to reduce housing instability and pressures on the city housing market.
- 1.8 The City seeks to increase the availability and production of housing at all income levels, and is evaluating zoning adjustments (e.g. by allowing construction of housing facilities up to twelve stories) to encourage the construction of more student housing in the City's Southside Area, located directly south of the University's main campus.
- 1.9 The City and the University have a shared interest in collaboration to improve their surrounding community, in particular neighborhoods that are adjacent to the main campus.
- 1.10 To wit, the University makes annual contributions to the City's Proposition 218 Stormwater and Street Light Fund, the Downtown Berkeley Association, and the Telegraph Improvement District.
- 1.11 The parties acknowledge the importance to the City of maintaining properties on the City's tax rolls, and the University commits that University-owned land will always be the first option explored by the University for both new program space and parking.

1.12 The University has set a goal in its 2021 Long Range Development Plan to limit undergraduate enrollment over the term of the planning horizon to an average of one percent per year, compounded annually.

## 2. <u>DEFINITIONS & ABBREVIATIONS</u>

- 2.1 The Upper Hearst Development for the Goldman School of Public Policy shall be referred to herein as "Upper Hearst Project," and the Supplemental Environmental Impact Report prepared for the Upper Hearst Project shall be referred to herein as "SEIR".
- 2.2 The "main campus" of the University is defined as all property owned by the University within the area bounded by Hearst Avenue to the north, Gayley Road/Piedmont Avenue to the east, Bancroft Way to the south, and Oxford Street/Fulton Street to the west.
- 2.3 The "Clark Kerr Campus" of the University is defined as all property owned by the University within the area bounded by Dwight Way to the north, East Bay Regional Park District to the east, Derby Street to the south, Warring Street to the west.
  - 2.4 "Section" refers to each numbered paragraph of the Agreement.
- 2.5 Unless this Agreement specifically states otherwise, all terms are binding on the parties only during the term of the Agreement.

#### 3. <u>FINANCIAL CONSIDERATION: ANNUAL PAYMENT</u>

- 3.1 The University agrees to make an annual payment to the City of \$4,100,000, which amount shall be increased annually by three percent compounding as described in Section 3.4 below (the "Annual Payment") each year from 2021 through 2036 inclusive. The University shall make each Annual Payment each year by July 1 or, in 2021, by the Effective Date.
- 3.2 The Annual Payment is intended to be comprehensive and is inclusive of any costs to mitigate financial impacts to the City resulting from the approval, adoption or certification of the following projects: (1) the Upper Hearst Project and the SEIR, (2) any projects implementing the 2021 LRDP, including projects located on the main campus, the Clark Kerr Campus, and any other projects located off of the University's main campus that consist of at least 80 percent assignable square footage of housing, (3) the Anchor House Student Housing Project, and (4) the People's Park Housing Project. The City reserves all of its rights with regards to off-main campus capital projects that are not identified in this paragraph.
- 3.3 The Annual Payment shall not eliminate or otherwise supersede ongoing fees for services paid to the City by the University as of June 1, 2021, which fees may be increased pursuant to Section 5.1 of this Agreement. The Annual Payment supersedes and replaces the contributions specified in the 2005 Settlement Agreement annual allocation.
- 3.4 Except as provided in Sections 3.5 and 3.6, the City shall allocate the Annual Payment funds as follows, unless otherwise agreed to by the parties during the term of the Agreement. Each allocation is individually subject to the annual three percent increase and

shall be transferred to the City in a single payment no later than July 31<sup>st</sup> of each year during the term of the Agreement. The City is not required to spend the entire Annual Payment every year, and may accumulate funds from year to year. This agreement provides a funding mechanism only and does not constitute approval of any of the improvements listed herein.

- 3.4.1. \$2.8 million (increased by three percent per year) for fire and other City services;
- 3.4.2. \$1.3 million (increased by three percent per year) for capital projects and other services benefiting residents living within one-half mile of the University's main campus boundaries and the Clark Kerr Campus, including but not limited to a joint BPD-UCPD Telegraph Area Beat (a community-based policing program). Priorities for these projects shall be determined by City and University leaders pursuant to Section 3.7.
- 3.5 Notwithstanding the above, with regard only to the Annual Payment made in 2021 ("2021 Annual Payment"):
- 3.5.1. \$920,000 shall be allocated by the City to the City's Housing Trust Fund, in recognition of the demolition of eight rent-controlled units at 1921 Walnut Street for the Anchor House Student Housing Project;<sup>1</sup>
- 3.5.2. \$130,000 shall be allocated by the City for a permanent restroom in the Telegraph area;
- 3.5.3. An amount determined through joint planning between the City and the University will be allocated to fund a day-time drop-in/service center in the Telegraph area for the unhoused population;
- 3.5.4. The City shall allocate the remainder of the 2021 Annual Payment as it determines to be appropriate.
- 3.6 Notwithstanding the above, with regard only to the Annual Payment made in 2022 ("2022 Annual Payment"):
- 3.6.1. \$250,000 shall be allocated by the City for Piedmont/Channing traffic circle pedestrian and street lighting improvements;
- 3.6.2. Amount to be determined for wildfire risk management and fuel reduction on UC owned property;
- 3.6.3. The City shall allocate the remainder of the 2022 Annual Payment in compliance with Section 3.4.
- 3.7 The City will spend not less than 30 percent of the Annual Payment on services and infrastructure (inclusive of any services or infrastructure funded pursuant to

<sup>&</sup>lt;sup>1</sup> This amount does not replace or in any way impact any relocation benefits provided by the University to tenants at 1921 Walnut Street.

Sections 3.4.2, 3.5.2, 3.5.3, or 3.6.1) that benefit City residents living within one-half mile of the University's main campus boundaries and the Clark Kerr Campus. If the City fails to adhere to this commitment, then the University has the right to terminate this Agreement after providing the City written notice of the City's breach and a reasonable opportunity to cure the breach pursuant to Section 8.5. The Chancellor, Mayor, City Manager and Vice Chancellor for Administration shall meet annually to review the City's proposed list of projects and/or services satisfying the requirements of this Section. The parties shall use best efforts to reach mutual agreement on the list of expenditures, but the City shall make the allocations of its own expenditures, consistent with the terms of this Agreement. The City will not allocate any portion of the Annual Payment to the development of a new fire station, should the City decide to develop a new fire station during the term of this Agreement.

- 3.8 Beginning on July 1, 2023, the City shall make reasonable efforts to provide the University with an annual summary statement setting forth its use of the funds described in Section 3.4 since the prior Annual Payment. If the City fails to adhere to the commitments regarding its expenditures described in Section 3.4 above, then the University may (but is not obligated to) terminate this Agreement, after providing the City written notice of the City's breach and a reasonable opportunity to cure the breach pursuant to Section 8.5.
- 3.9 The University intends, but is not obligated, to continue to fund the Chancellor's Community Partnership Fund during the term of this Agreement in the amount of approximately \$300,000/year, increased by three (3) percent annually. The University shall provide a summary of these expenditures to the City annually.

# 4. <u>COOPERATIVE RELATIONSHIP AND PLANNING REGARDING</u> MATTERS OF MUTUAL CONCERN

- 4.1 The Chancellor, the Vice Chancellor for Administration, the Mayor, and the City Manager, and the City Attorney (as appropriate) will meet quarterly to review implementation of this Agreement and discuss areas of mutual interest or concern. The University will provide the City with timely written updates concerning its implementation of the 2021 LRDP, changes in enrollment, and campus housing production. The City and the University may mutually agree to reduce the frequency of these meetings to not less than annual if there is no longer a perceived need to meet as frequently as quarterly.
- 4.2 The University and the City will negotiate in good faith to establish within two years of the Effective Date a collaborative planning process for the City to review and comment upon campus capital projects located in the City environs and implementation of sustainable development standards prior to campus approval of such projects.
- 4.3 The University will continue its practice of typically voluntarily honoring the City's existing zoning standards in the design of projects off the main campus. The University will consult with City staff, the City Council and relevant commissions as well as community members about new projects off of the main campus and respond to any reasonably identified concerns presented during the public process. This consultation shall include, but not be limited to, the following actions:

- 4.3.1. LRDP Projects. While implementing the 2021 LRDP, the University will continue to review and consider the City's adopted planning and zoning documents, including without limitation the Downtown Area Plan (DAP) and the Southside Area Plan (SAP) when making decisions about the location of University facilities off of the main campus, and will use the design guidelines and standards prescribed in the DAP or SAP, as applicable, when designing projects in the respective plan areas to the extent they are consistent with the program for the building.
- 4.3.2. Off-Campus Projects. The University will submit all capital projects off of the main campus with an anticipated value in excess of \$5 million to the City's Planning Director and will either incorporate the City Planning Director's comments into the project or explain in writing its decision not to do so. Additionally, the University will submit all capital projects off of the main campus with a value in excess of \$5 million to the City's 4x6 City/Student/UC committee so that the committee and/or its members may provide comments to the University regarding such projects. When the University determines that it will not implement such projects consistent with the City's adopted planning and zoning documents, the University will, upon the request of the City's Planning Director, provide a written explanation of the reasons for such decision.
- 4.4 If campus undergraduate enrollment growth exceeds one percent per year on average over three consecutive years, then the Mayor, City Manager, the Chancellor and the Vice Chancellor for Administration shall meet to discuss the potential physical impacts of enrollment increases on the City and whether any amendments should be made to the terms of this Agreement to address the increase. The City shall present specific data and evidence to illustrate the physical impacts of campus enrollment increases on the City.
- 4.5 During the term of this Agreement, so long as there is demonstrated need on and in areas adjacent to University, the University will continue to fund a position of a campus social worker to work with the unhoused population who visit People's Park and in the broader Telegraph area, inclusive of Willard Park.
- 4.6 The City and University are parties to a Memorandum of Understanding (City of Berkeley Resolution No. 51,172-N.S.) regarding the development of the Clark Kerr Campus dated April 23, 1982 (the "MOU"). The terms of the MOU are not altered by this Agreement, though they are generally described for reference in this Section and its subsections. During the remaining term of the MOU, the University and the City will comply with the MOU by working cooperatively in planning and development of projects on the Clark Kerr Campus that would be constructed prior to the expiration of the time term of the MOU in 2032. The City and the University will also consult and work cooperatively regarding potential expanded public access to recreational facilities on the Clark Kerr Campus.

The MOU addresses the potential re-development of the property according to the Dwight-Derby Site Plan ("Site Plan") prior to 2032 (the time term of the MOU is fifty years). The MOU generally provides that the Clark Kerr Campus may not be developed, built upon, improved, operated, occupied, used or leased except as provided for and in accordance with the terms of the MOU. The MOU also generally provides that the University will maintain recreational facilities consistent with joint use agreements between the City and University. The

MOU also generally provides that the University will notify the City of Berkeley Landmarks Preservation Commission and provide 60 days to review and comment on any proposal to construct new buildings, demolish or significantly modify existing structures of architectural or historical significance, or remove existing landscaping or other significant site improvement. The MOU also generally provides that the University may depart from the plans, provisions, goals, and objectives of the Site Plan if such departure is authorized by resolution adopted by the City Council. The University reaffirms its commitment to work in partnership with the City as prescribed in the MOU.

With regard to any development planned to be undertaken by the University after the expiration of the MOU in 2032, but during the time term of this Agreement, the City will take a lead role in soliciting community input along with the University for capital renovation and capital projects (demolition, remodeling, retrofit and new construction) at the Clark Kerr Campus. The City and University will work cooperatively to develop any operational mitigations, if necessary, regarding capital renovation and capital Projects at the Clark Kerr Campus, and will consult and work cooperatively with the City regarding public access to recreational facilities on the Clark Kerr Campus.

- 4.7 The University's leadership will work with the City's elected officials and staff to study the impacts and plan for the potential closure of Alta Bates Hospital and its emergency room in Berkeley, and identify alternatives to continue emergency and acute care for the University and city population.
- 4.8 The University will cooperate in good faith with City efforts to collect and remit the City Parking Space Rental Tax from University-owned lots. The University will make best efforts to collect the tax from users by the date that the City begins collecting the tax from City-owned lots and demands collection by BART. The City acknowledges that the administrative processes between the City and the University related to collection of the tax must be established and that such establishment could preclude collection of the tax on behalf of the City prior to January 1, 2022.
- 4.9 The University shall require its commercial tenants in buildings leased to non-University parties by the University (when such buildings are not on the main campus or the Clark Kerr Campus) for the sole purpose of generating revenue (as opposed to carrying out the program of the University) to obtain City permits and pay City impact fees. The University shall determine in good faith whether a space is leased to carry out its programs or exclusively to generate income. Nothing in this Section prevents the City from disagreeing with the University's determination that a commercial tenancy is in furtherance of the University's program.
- 4.10 The University and the City will collaborate in good faith to reach an agreement regarding the University's master leasing of off-campus residential buildings, and will meet and confer in an effort to reach such an agreement within one year of the Effective Date. The University and City contemplate that such an agreement will set a date by which the University would reduce or eliminate its use of master leasing of residential facilities, excepting only temporary leasing necessary to create surge space during the renovation or construction of

campus housing facilities. This Section does not require either party to enter into such an agreement, but the parties shall use their good faith best efforts to do so.

- 4.11 The University and the City will work cooperatively in an effort to develop and implement plans to address the impacts of special events planned by either party or by third parties that impact the other party, including but not limited to graduations, game days, move-ins, move-outs, City parades, City street fairs, and temporary traffic changes. The parties will similarly consult about events planned by neither the City nor University but impacting both, such as free speech activities. The plans will address at least the following issues: street closures, temporary and permanent parking changes, illegal dumping, unlawful camping, and responses to persons experiencing homelessness.
- 4.12 The University commits in concept to assisting the City in its development of a new fire station by contributing land off of the main campus owned by the University as of the Effective Date and suitable for the development of a City fire station intended to serve the City and campus communities. The City and the University will engage in cooperative joint planning for a potential fire station in a location identified through such planning. This provision does not constitute a commitment by either party to entitle or fund a future fire station nor does this provision evidence that the City or the University have determined such a fire station to be necessary at this time.
- 4.13 The University will make a presentation to the City's Planning Director (who will share the information presented with the City's Design Review Committee for comment) regarding the Upper Hearst Project's proposed final design and exterior color scheme. The University will consider any comments and concerns raised regarding the design and color scheme by the City's Planning Director and address those concerns, in writing, prior to finalizing the construction drawings.
- 4.14 The University shall consider ground leasing to Resources for Community Development (or a similar private nonprofit housing developer) land at People's Park for the construction of a housing project to provide affordable and permanent supportive housing for the homeless. The University and City agree that the campus will entitle the project in order to enable the non-profit developer to fund and construct the project, and will work with the City and non-profit developer to support state and outside funding to complete the project. The obligations of the University regarding the supportive housing project are contingent upon compliance with the California Environmental Quality Act and the approval of the design of the project by the Board of Regents, which is presently scheduled to consider the project in September of 2021.
- 4.15 Explore relocation and the cost of relocating the eight-unit building at 1921 Walnut Street, if it is technically feasible, to a site to be determined, prior to the commencement of construction of the Anchor House Student Housing Project, so long as moving the building does not result in increased time to the Anchor House Student Housing Project and/or the University, or delay the construction of the Anchor House Student Housing Project.

- 4.16 Nothing in this Agreement shall be construed to limit, in any way, the land use or entitlement authority of the parties within their respective jurisdictions, nor to place any limits on either party's authority to undertake land use approvals, including but not limited to capital and other development projects, land use and development plans, or amendments thereto.
- 4.17 The University and the City will meet in good faith to discuss an extension or replacement of this Agreement beginning no later than two years prior to the Expiration Date, upon the request by either party for such a meeting.
- 4.18 If a third party challenges this Agreement in court, the parties will work cooperatively to defend the Agreement. If a court determines that there are legal deficiencies in the Agreement or the process used to adopt the Agreement, the parties will work in good faith to correct any legal deficiencies and readopt comparable terms.

#### 5. <u>CITY SERVICES, FEES AND ASSESSMENTS</u>

- 5.1 During the term of the Agreement, the City will not increase any municipal or service fees currently charged to the University by more than the percentage increase applicable to the public generally for such fees or impose or apply any municipal fees (including without limitation sewer fees and any developer impact fees) to the University that are not already being paid by the University. For the purpose of determining the baseline fee to which such increases would apply, the fees charged as of June 1, 2021 shall be the fees that the University is obligated to pay, as those fees may be increased consistent with the fee increase limitation of this Section.
- 5.2 The City will not make any proposals to include property owned by the University in any new assessments without the prior consent of the University.

#### 6. <u>CURRENT AND FUTURE LITIGATION</u>

- Project lawsuit with prejudice and will represent to any court in the remaining Save Berkeley's Neighborhoods lawsuit challenging the Upper Hearst Project and SEIR (Alameda County Superior Court Case No. RG19022887) that the City does not oppose the Upper Hearst Project or the SEIR. The parties will be responsible for payment of their own attorneys' fees and costs, regardless of any decision issued by the trial court. If the City terminates this Agreement pursuant to either Section 7.3 or 7.4 below, this Section 6.1 shall expressly survive such termination.
- 6.2 <u>Clark Kerr.</u> The City agrees to promptly dismiss the City as a party with prejudice in the Clark Kerr Covenants Lawsuit (Alameda County Superior Court Case No. RG19006256) and will represent to any court in the remaining Save Berkeley's Neighborhoods lawsuit challenging the Clark Kerr Covenants that the City has dismissed or intends to dismiss all causes of action in the lawsuit with prejudice. The parties will be responsible for payment of their own attorneys' fees and costs. If the City terminates this Agreement pursuant to either Section 7.3 or 7.4 below, this Section 6.2 shall expressly survive such termination.

- 63 2021 LRDP, People's Park Housing Project, and Anchor House **Student Housing Projects.** The City agrees not to file any lawsuits, pursue any legal challenges, or directly or indirectly support any litigation (including without limitation through funding or by encouraging any litigation by an organization) that opposes: (1) the 2021 LRDP and 2021 LRDP EIR (2) the Anchor House Student Housing Project, (3) the People's Park Housing Project, including without limitation the permanent supportive housing component; provided, however, the City retains all rights to challenge the Anchor House Student Housing Project and the People's Park Housing Project if the University materially changes the scope of such projects in such a way that would cause new significant impacts or substantially increase the severity of impacts previously found to be significant. For avoidance of doubt, the City's agreement in this Section with regard to the 2021 LRDP and 2021 LRDP EIR does not apply to amendments to the 2021 LRDP adopted during the term of this Agreement that are not adopted in furtherance of the projects described in Section 6.4 about which the City agrees that it will not file any lawsuit, pursue any legal challenges, or directly or indirectly support any litigation (including without limitation through funding or by encouraging any litigation by an organization) under the California Environmental Quality Act ("CEQA") or any other theory. For the purposes of this Section, the scope of the Anchor House Student Housing Project and the scope of the People's Park Housing Project are the respective project descriptions set forth in the 2021 LRDP EIR presented to the Regents for certification at its regular meeting in July 2021. If the City terminates this Agreement pursuant to either Section 7.3 or 7.4 below, this Section 6.3 shall expressly survive such termination.
- Enrollment Decisions. Unless the City terminates this Agreement pursuant to the termination rights described in Section 7.3 or 7.4 below, while the Agreement is in effect, the City will not file any lawsuit, pursue any legal challenges, or directly or indirectly support any litigation (including without limitation through funding or by encouraging any litigation by an organization) under CEQA or any other theory to challenge the University's decision to approve: (1) a campus capital project on the University main campus or the Clark Kerr Campus ("Campus Capital Project"); (2) any other campus capital project off of the University main campus that consists of more than 80 percent assignable square footage of housing ("Off-Campus Housing Project"); or (3) any enrollment decision made by the State of California or the University ("Enrollment Decision"). Unless the City terminates this Agreement pursuant to the termination rights described in Section 7.4 described below, the City will also not file any CEQA action challenging an enrollment increase.
- 6.5 If Sections 6.3 or 6.4 are violated, this Agreement shall immediately terminate and be of no further force or effect, and the University need not comply with the notice and opportunity to cure provisions set forth in Section 8.5. If the City contends that the University has wrongfully invoked this Section and that the Agreement remains in effect in spite of the University's contention that this Section applies, the City may commence a lawsuit alleging that this Agreement remains in effect and may seek injunctive relief to compel the University to comply with the Agreement's terms.
- 6.6 For avoidance of doubt, the phrase "pursue any legal challenges, or directly or indirectly support any litigation" as used in Sections 6.1, 6.2, 6.3 and 6.4 means a formal action by the City to commence litigation or to provide City funds or City resources to

support litigation instigated by others, and does not mean the enactment of non-binding resolutions of the City Council or City boards and commissions, the statements of individual persons whether acting in their personal or official City capacities, or submission of comments to the University or other public agencies.

#### 7. **TERMINATION**

7.1 This Agreement shall become effective upon execution of the undersigned, and shall supersede, replace, and terminate the 2005 Settlement Agreement in its entirety. Any monetary payments, if any, by the University to the City that would have been due on July 1, 2021 under the 2005 Settlement Agreement are replaced in full by the payment called for on July 1, 2021, in Section 3.1 of this Agreement. This Agreement shall terminate on June 30, 2037 ("Expiration Date"), or at such earlier date as set forth in this Agreement.

#### 7.2 Intentionally Omitted.

- 7.3 Upon prior written notice to the University, the City may terminate this Agreement if the City decides to file a lawsuit challenging a Campus Capital Project or Off-Campus Housing Project, as defined in Section 6.4. If the City desires to file such a lawsuit, then the City may terminate this Agreement and permanently forego entitlement to future Annual Payments under this Agreement. In the event of such termination, the City's obligation to not challenge project approvals under Sections 6.1, 6.2 and 6.3 expressly survive such termination. In the event of such termination, in such litigation or in any litigation filed by the City regarding a specific proposed capital project that is tiered from the 2021 LRDP EIR, the City shall not seek any compensation or damages related to enrollment increases at the University so long as the University does not increase campus undergraduate enrollment by an amount that exceeds one percent annual enrollment growth, compounded annually, compared to the 2020-2021 undergraduate enrollment level, at the time such litigation is filed.
- 7.4 Upon prior written notice to the University, the City may terminate this Agreement (which shall also permanently terminate the University's obligation to make Annual Payments pursuant to Section 3.1 of this Agreement) if the University decides to increase campus undergraduate enrollment by an amount that exceeds one percent annual enrollment growth, compounded annually, compared to the 2020-2021 undergraduate enrollment level. In the event of such termination, the University and the City will have no further obligations under this Agreement except that the City's obligation to not challenge a decision to approve the Upper Hearst Project, the 2021 LRDP, the Anchor House Student Housing Project and the People's Park Housing Project under Sections 6.1, 6.2 and 6.3 expressly survives such termination.

#### 8. **MISCELLANEOUS**

- 8.1 Time shall be of the essence in the performance and/or satisfaction of this Agreement and/or each individual term, promise, provision, obligation, sentence, clause or paragraph thereof.
- 8.2 The parties intend and agree that this Agreement, and each and every provision thereof, shall be binding and enforceable upon the parties according to the terms and provisions specified herein.

- 8.3 This written Agreement constitutes the entire Agreement between the parties as to the matters referred to herein. Any other terms, promises, provisions, obligations or agreements by or between the parties shall be enforceable only as set forth in any other applicable written agreement.
- 8.4 After consultation with the undersigned counsel, each party to this Agreement represents and warrants that it authorized and has the capacity to enter into this Agreement, and that each signatory to this Agreement on its behalf is authorized and has the capacity to sign this Agreement on its behalf.
- 8.5 Except to the extent other remedies for default under this Agreement are otherwise specified herein, the parties' obligations under this Agreement shall be specifically enforceable, and any non-defaulting party may bring an action for specific performance or any other appropriate relief in the Superior Court, after providing written notice of breach to the breaching party and an opportunity to cure, as provided in Sections 8.5.1 to 8.5.2.
- 8.5.1. Except with regard to City breaches pursuant to Section 6.3 or Section 6.4, if a party to this Agreement believes another party has violated this Agreement, then the party asserting a violation shall notify the other party in writing. The notice shall state the nature of the alleged violation and any proposed corrective action or remedy.
- 8.5.1.1 If the University asserts that the City has improperly spent or allocated a portion of an Annual Payment pursuant to Sections 3.4, 3.5, 3.6, or 3.7, the University shall offer as one available corrective action that the City allocate an equivalent amount of City funds for eligible services the following year.
- 8.5.2. The notifying party and the party receiving notice shall meet within fourteen (14) calendar days after the receiving party receives the notice, unless a different date is agreed to by both parties, to attempt to resolve the issues raised by the notice. If the parties are unable to reach agreement on whether a breach has occurred and/or take corrective action or remedy the breach within forty-five (45) days after this meeting, then the parties may pursue any enforcement process permitted by this Agreement.
- 8.6 This Agreement is intended only for the benefit of the parties. Nothing in this Agreement, express or implied, is intended to or shall confer upon any third party any legal or equitable right, benefit or remedy of any nature under or by reason of this Agreement.

[The rest of this page has been intentionally left blank, followed by a signature page.]

7/27/2021, 2021	CITY OF BERKELEY  Docusigned by:  Justice Company  Document of the company of the
	Jesse Arreguin Mayor
	De Williams-Ridley  Dee Williams-Ridley
	City Manager
	Approved as to form:
	CITY ATTORNEY  Docusigned by:
	Farimah Faiz Brown City Attorney
7/27/2021	I DUNIED CITYLOF CALLEODNIA
, 2021	UNIVERSITY OF CALIFORNIA, BERKELEY  Docubiqued by:
	Carol T. Christ
	Chancellor
	Docusigned by:  Marc Fisher  OFB9345D7C85406
	Marc Fisher Vice Chancellor, Administration

[Signatures continued on next page]

7/27/2021	
	, 2021

THE REGENTS OF THE UNIVERSITY OF CALIFORNIA

Approved as to form: GENERAL COUNSEL OF THE REGENTS OF THE UNIVERSITY OF CALIFORNIA

Docusigned by:
Alison Erumbain
E715E1990ERD46C

Alison Krumbein
Attorney for the University of California and the Regents of the University of California

**EXHIBIT G** 

## LETTER OF AGREEMENT

#### A. Parties

This Letter of Agreement is between the University of California, Berkeley Campus Chancellor's Office and the People's Park Project/Native Plant Forum (PPP/NPF).

## B. Communications

The Chancellor's Office agrees to discuss with the PPP/NPF all matters relating to the use, maintenance and development of the People's Park site and any tentative proposals for construction, public works, or other significant changes affecting the Park before the Chancellor's Office makes a decision on these matters.

The Chancellor's Office agrees that the PPP/NPF will serve as a clearinghouse for discussion and resolution of issues on matters relating to People's Park and that Individuals and Groups discussing People's Park-related issues with the Chancellor's Office will be referred to the PPP/NPF. Items of disagreement remaining after this process may be appealed to the Chancellor.

At such time as a broad-based People's Park student community neighborhood association can organize itself, PPP/NPF may request that the Chancellor's Office transfer the above functions to said association.

# C. Appropriate Use

People's Park is primarily reserved for educational, research and recreational purposes. Disputes regarding use will be settled as defined under Section B, Communications.

# D. Notice of Cancellation

Written notice of one year is required of the Chancellor's Office or the PPP/NPF for cancellation of this Letter of Agreement.

Date: May 8, 1978

Associate Vice Chancellor for
Business Affairs, UCB

Field Coordinator, PPP/NPF

Date: 9May 78

Field Coordinator, PPP/NPF

FOR NPPINPF EXHIBIT H

#### LETTER OF UNDERSTANDING

This Letter of Understanding is between the University of California, Berkeley's administration and the People's Park Project/Native Plant Forum, a non-profit registered student organization.

## **OBJECTIVES**

The purpose of the People's Park Project/Native Plant Forum (PPP/NPF) is to plant and to maintain a horticultural project in the area of the People's Park east of the existing lawn according to the general guidelines of the April 1975 proposal, including the sketch maps submitted with the proposal and amended subsequently. The PPP/NPF also expects to advise the University and to contribute, where possible, to the landscaping of the entire area.

The PPP/NPF shall be responsible for the care and maintenance or replacement of plants in its area.

These activities are open to anyone who is interested.

A major objective of the People's Park Project is public education. Association with the University of California on this project is an invaluable asset. The disciplines of agriculture, forestry and landscape architecture, among others, can contribute advanced, theoretical, and technical achievements to the Park's demonstration gardens.

Concepts of multicultured gardening, composting, botanical diversity and wild lands ecology will be given practical expression. Botanical label markers and explanation signs will assist the assimilation of knowledge by visitors. As PPP/NPF can benefit richly from the expertise and facilities of the campus, so can the Park become an intregal element and valuable resource in the University structure. This is a relationship that both parties can hope to enhance in the future.

People's Park Project/Native Plant Forum has emphasized the cultivation of native plants arranged in plant-community habitats displaying hundreds of California species. This emphasis serves the threefold purpose of conserving rare or endangered species and varieties, increasing technical knowledge and awareness of native botanic horticulture, and providing a working model for the reintroduction of our native flora into the urban environment. In this way it may be possible to preserve vestiges of natural values in people's daily life, while reducing the extent to which metropolitan areas act as ecological barriers to the natural interaction and migration of plants and wildlife.

EXHIBIT I

#### NOTICE OF CANCELLATION

Written notice of one year is required of the Chancellor's Office or the PPP/NPF for cancellation of this Letter of Agreement.

#### APPROPRIATE USE

People's Park is primarily reserved for education, research and recreational purposes. Disputes regarding use will be settled as defined under "Communications".

# ROUTINE MAINTENANCE

PPP/NPF will assume responsibility for maintaining and watering the garden area of People's Park.

The University will provide water, surplus materials, trash pick-up, part-time labor, and other services.

### COMMUNICATIONS

The Chancellor's Office agrees to discuss with PPP/NPF all matters relating to the use, maintenance and development of the People's Park site and any tentative proposal for construction, public works, or other significant changes affecting the Park before the Chancellor's Office makes a decision on these matters. The PPP/NPF will notify the Chancellor's Office when the NPF registered organization status is renewed.

### RESOLUTION OF DISAGREEMENTS

If there is a disagreement between PPP/NPF and the Office of Associate Vice Chancellor for Business Affairs over whether the foregoing points are being followed, a meeting will be held to resolve the difficulty before any action is taken to terminate the project. Items of disagreement remaining after this process may be appealed to the Chancellor.

## OFFICES OF NOTICE

The following offices of notice may be used for communication and information between the Chancellor's Office and the People's Park Project/Native Plant Forum:

Office of the Associate Vice Chancellor for Business Affairs 127 California Hall University of California Berkeley, CA 94720 People's Plant Project/ Native Plant Forum P.O. Box 463 Berkeley, CA 94701 - 3-

3	
	wwell Date: 123/
Field Coordinator, PPP/NPF	juirs
Total Millow Date Februar 9.779 For PPP/NPF	

# VICE CHANCELLOR R. F. KERLEY:

RE: Coordinations for Use of the University Property Commonly
Called "People's Park"

The People's Park Project/Native Plant Forum (PPP/NPF) has a continuing agreement with the Chancellor's Office to conduct their urban gardening and native plant activities on the east end of People's Park. David Axelrod (phone: 428-0657--home; 525-2233--work) is the principal contact for this group, but the new campus coordinator for the coming academic year is Michele Gray (phone: 948-6206).

The People's Park Coordinating Council is an association of persons interested in planning activities for the Park and in the overall administration and control by the University of the Park area. The Coordinator for the People's Park Council for the coming academic year is David Fogarty (phone: 548-4511) previously associated with the ASUC Municipal Lobby.

In discussions with Chief Beall and me, the People's Park Council has developed a set of guidelines for the use of the platform erected on a few parking spaces immediately west of the grass area. These guidelines seem reasonable to me and have been reviewed by Chief Beall as well. Campus-registered organizations or community groups that would like to use the stage have been directed to get in touch with the People's Park Council (message line phone: 841–6500) or the "Stage Manager" Steve Hayton (phone: 548:6292). (See attached copy of guidelines for reference.) Chief Beall, Roland Maples and I have worked out the following procedures to be used by the University when a campus-registered organization or a community group would like to hold some activity in the People's Park area.

For campus or registered organizations, the usual request for use of University facilities will be filled out at 103 Sproul Hall showing the nature of the event, its date and scheduled time, and other information necessary for Maples' office to make a review of the materials submitted. The request is then sent to my office for approval. If the campus-registered organization has not been in touch with the People's Park Council, then my office informs their coordinator of the request and arrangements are made with the Council (or with the Stage Manager if the event involves the use of the stage) and the Council informs me of the results of their discussions with the organization. If the campus-registered organization approaches the Council first and makes its arrangements, the Council, before filing the request in Maples' office, records that information on the request and sends it to my office.

For community groups that wish to use the Park area, normally their first contact is with the People's Park Council. The Council informs the group of the guidelines and develops the dates, schedule times, and other information necessary for review by my office and informs me of their support or non-support of the group's request for use of the Park area. By arrangement with Roland Maples and the Council, I have requested that the community group also fill out the pertinent sections of the request for University facilities at 103 Sproul Hall and the request, with its supporting material, is forwarded by Maples' office to my office.

If the foregoing procedure is followed with sufficient time for notice to the Police Department and Facilities Management or other involved University departments, then the process goes smoothly. In the past, a few community groups have held events in the Park without notice to either the People's Park Council or the University and both of us have had to scramble to "catch up" with the group's plans to avoid conflicts in use and provide for all the necessary coordinations and notices to City and University departments. When the planning has been early and notifications done in time, I have not yet found it necessary to deny a request for use of the Park area.

My general agreement with the People's Park Council and the PPP/NPF is that if the guidelines will be followed and the general procedure outlined above is also followed, the Chancellor's Office will usually approve any reasonable request for use of the area. Any approval by the Chancellor's Office will always be based upon input and support from the People's Park Council. If the People's Park Council were to not support a use of the Park area (such as their opposition to the CalFAIRE Carnival), I have agreed that the Chancellor's Office would always make its reasons for approval known to the People's Park Council. Similarly, if the Chancellor's Office ever had to deny use of the Park area to an organization or group that applied for use of the Park area, such a denial over the support of the People's Park Council, could also be supported by the reasons for the University's denial. These general agreements and procedures have been worked out between me, Dave Axelrod, Dave Fogarty, Bob Sparks and others who are active in these activities and concerned about both the appropriate and community-oriented use of the Park area.

The issue of police surveillance and control in this portion of University property has been a continual difficulty in the minds of many members of the community. We have had many meetings with community persons and the police and myself to discuss specific incidents as well as general principles. I believe the amount of police enforcement in the Park area is reasonable as exerted by the Telegraph Avenue patrol and, insofar as possible, there is mutual respect between most members of the community and the patrol officers. Incidents, from time to time, make for specific difficulties

but by discussing the incident with both sides we have been able to keep communication channels open even though there may not be final agreement. In general, we have provided the same type of police enforcement in the People's Park area as we do on other University property. Even though the People's Park area is operated as a low-maintenance park for general community use, this issue requires continual attention by the Chancellor's Office.

As recommended elsewhere, I have said that Ed Hendricks should be the management person for the PPP/NPF and the People's Park Council to get in touch with on specific and daily issues, and that Ed should serve as the representative of the Chancellor's Office in areas of communication and coordination. In my absence, the resolution of disputes over principles and the approval for the use of the Park area will now come to your attention and signature.

Since I will now be a "private citizen" who has a long involvement in the last five or six years' developments in the People's Park area, I expect to remain active as a member of the People's Park Council, especially when the interest of the neighbors around the Park are involved. I hope, with your approval, that I will also be able to serve as a "friend of the University" when issues are discussed but without my previous authority as Associate Vice Chancellor.

T. H. Chenoweth Associate Vice Chancellor for Business Affairs

#### Attachment

cc: Associate Vice Chancellor N. L. Smith
Chief Administrator E. B. Hendricks
Director R. J. Maples
Chief W. P. Beall
Assistant Vice Chancellor G. P. Russo
Officer L. L. Schmelzer
Officer R. P. Hafner
Mr. D. Axelrod (PPP/NPF)
Ms. M. Gray (PPP/NPF)
Mr. D. Fogarty (People's Park Council)
Mr. B. Sparks (People's Park Council)



# Sierra Law Office of DAVID L. AXELROD, Attorney at Law 6 S. Washington Street Suite 16 Sonora, CA 95370

a Street Suite 16 Sonora, CA 95370 (209) 533-4270



February 1, 2021

To:

CAROL T. CHRIST, Office of Chancellor, University of California Administration, 200 California Hall, #1500 Berkeley, CA 94720-1500



Re: DEMAND of PEOPLE'S PARK COUNCIL Regarding Status and Protection of the Park.

#### Dear Ms. CHRIST:

This letter will serve to inform you that I have been engaged to represent your contractual and community counterpart, the Claimant PEOPLE'S PARK COUNCIL, on behalf of People's Park and its constituent community groups and individuals, with regard to the rights and interests of said PEOPLE'S PARK COUNCIL itself and of PEOPLE'S PARK PROJECT/ NATIVE PLANT FORUM, in the preservation, protection, and integrity of People's Park, Berkeley, California, as a user-developed and community-controlled open space.

Please be advised that this representation has been duly memorialized in a professional engagement agreement with my client, the PEOPLE'S PARK COUNCIL (hereinafter referred to as the "COUNCIL"). Accordingly, please direct all future communications, correspondence and compensation regarding this particular matter to me, as attorney for the said Claimant, at the office address and telephone number indicated above, and henceforth kindly refrain from contacting or communicating directly with the Claimant in reference to any of the specific legal issues herein addressed.

The COUNCIL is particularly concerned with the preservation of People's Park as such including, but not limited to, its inherent environmental, expressive, cultural, community, social, historical, horticultural and botanical values. This letter shall endeavor to raise and address the following serious issues of mutual concern:

1) Adherence to binding agreements between the University of California Berkeley campus administration (hereinafter referred to as U.C.) and responsible People's Park organizations; 2) Compliance with all statutory requirements of the California Environmental

EXHIBIT K

Quality Act ("CEQA") [California Public Resources Code, Sections 21000 – 21178]; 3) The furtherance of free expression and public education; and 4) The preservation of plants and wildlife, including the botanic and horticultural values and resources of People's Park.

1. <u>AGREEMENTS</u>: As I'm sure you are well aware, the U.C. campus administration has perfected a number of solemn, lawful, and binding agreements, concluded in good faith, with the responsible People's Park organizations, notably including the PEOPLE'S PARK COUNCIL and PEOPLE'S PARK PROJECT/NATIVE PLANT FORUM (PPP/NPF).

The first such binding agreement is the "Letter of Agreement" of May 8, 1978, executed by T. H. ("TED") CHENOWETH, then "Associate Vice Chancellor for Business Affairs, UCB," on behalf of U.C., and by three (3) responsible Coordinators and members of PEOPLE'S PARK PROJECT/ NATIVE PLANT FORUM (hereinafter referred to as "PPP/NPF"), on behalf of People's Park. Section B of the Letter of Agreement states, in pertinent part, as follows:

"The Chancellor's Office agrees to discuss with the PPP/NPF all matters relating to the use, maintenance and development of the People's Park site and any tentative proposals for construction, public works, or other significant changes affecting the Park before the Chancellor's Office makes a decision on these matters.

"The Chancellor's Office agrees that the PPP/NPF will serve as a clearinghouse for discussion and resolution of issues on matters relating to People's Park . . ." Letter of Agreement, § B. Communications, page 1.

A somewhat more elaborate memorialization of the agreed-upon working relationship between U.C. and PPP/NPF was set forth in the Letter of Understanding dated January 5, 1979, and fully-executed on February 9, 1979, by officers of the same parties as the Letter of Agreement. The Letter of Understanding set forth undertakings similar to the Letter of Agreement, reiterating verbatim, under the heading "Communications," the same sentence that had previously appeared in the previous agreement, to wit:

"The Chancellor's Office agrees to discuss with the PPP/NPF all matters relating to the use, maintenance and development of the People's Park site and any tentative proposals for construction, public works, or other significant changes affecting the Park before the Chancellor's Office makes a decision on these matters." Letter of Understanding, Communications, page 2.

Section B of the Letter of Agreement goes on to declare that may request transfer of "the above functions" to "a broad-based People's Park student community neighborhood association . . ." Letter of Agreement, § B. Communications. This latter reference anticipated the

coordinating role of the PEOPLE'S PARK COUNCIL, which was organized and founded very soon thereafter. PPP/NPF did in fact duly transfer its role as a "clearinghouse" for People's Park landuse planning and coordination to the PEOPLE'S PARK COUNCIL, an ongoing organization that is presently often referred to as the PEOPLE'S PARK COMMITTEE, or simply as "the COMMITTEE." Gardening and landscape-development activities and issues generally remained under the sound purview of and coordination by PEOPLE'S PARK PROJECT/ NATIVE PLANT FORUM (PPP/NPF).

Said functions of these respective People's Park organizations, namely the PEOPLE'S PARK COUNCIL and PPP/NPF, were expressly recognized, acknowledged, and largely respected by the U.C. Campus Administration. Said recognition, and the working relationships thus created, were memorialized in a Letter from T. H. ("TED") CHENOWETH, as Associate Vice Chancellor for Business Affairs, to then Vice Chancellor ROBERT F. ("BOB") KERLEY, dated August 31, 1979.

The PEOPLE'S PARK COUNCIL, in cooperation with the U.C. Campus Administration, with PPP/NPF, and with other student and community groups, built the People's Stage on the West End of People's Park in 1979.

Specifically, Mr. Chenoweth's Letter of August 31, 1979, opened by expressly recognizing PPP/NPF's "continuing agreement with the Chancellor's Office to conduct their urban gardening and native plant activities" in People's Park. Mr. Chenoweth's Letter went on to acknowledge and express approval of the stage-use Guidelines developed by the People's Park Council for scheduling and use of the People's Stage that it had erected that same year. Mr. Chenoweth's Letter also expressly recognized the unique role of the People's Park Council in scheduling of events and managing use of the Stage, as well as such scheduling, management, upkeep, planning, and improvement of People's Park in general.

This demand letter shall serve as due notice that U.C. has materially breached the solemn agreements, both written and verbal, that it has undertaken with both the PEOPLE'S PARK COUNCIL and PPP/NPF, including but not limited to those discussed above.

2. <u>CEQA Law</u>: The U.C. campus administration has also recently violated the California Environmental Quality Act ("CEQA"), codified as California Public Resources Code, Sections 21000 – 21178.

The most recent incursions and depredations by or on behalf of U.C. have included fencing and drilling on portions of People's Park without due notice, discussion or environmental impact assessment. In so doing, U.C. has breached the various agreements described above, as well as the clear requirements of CEQA.

Among the severe and deleterious environmental impacts caused by U.C.'s recent activities are, without limitation, significant damage to native California trees and other valuable botanic resources established and growing in People's Park, pollution to the grounds of the Park, damage to the soil of the Park, disruption of land use, and disturbance of long-permitted community access to and reliance upon the site, thus creating secondary impacts throughout Berkeley and beyond, inconveniencing students and employees of the campus, park users, neighbors, and merchants, as well as many other individuals and the community generally. Such disruptions are especially significant and hazardous to public health in light of the ongoing the Covid-19 Pandemic.

Even prior to these most recent unilateral actions and resulting negative impacts, U.C. has conducted a purported planning process that has assiduously avoided any direct notification of, discussion with, or solicitation of input from the PEOPLE'S PARK COUNCIL or PPP/NPF, or for that matter, many other People's Park interest groups and stakeholders, students, neighbors, and community organizations and individuals. In this and other ways, said planning process, as such, has been violative of the requirements of CEQA.

It should be noted that in 1977, People's Park was listed on the State Historic Resources Inventory, The Park was deemed category "3S," appearing "eligible for NR [National Register] as individual property through survey evaluation." In 1984 the City of Berkeley Landmarks Preservation Commission designated People's Park a City of Berkeley Landmark.

Besides the historical and cultural status of People's Park, the values and interests of open space, recreation, botany, horticulture, urban density, Derby Creek restoration, water and air quality, carbon sequestration, land use, and traffic flow, among many other considerations, must all be fully recognized, weighed and assessed, pursuant to the terms of CEQA.

It is perhaps unnecessary to remind you that litigation in the early 1990s, involving a CEQA writ of mandate filed on behalf of the PEOPLE'S PARK COUNCIL led, directly or indirectly, to the modification, curtailment and abandonment of several specific harmful projects that U.C. had planned to impose on People's Park.

**3. FREE EXPRESSION:** People's Park has served as a Constitutionally-protected forum for free speech, assembly and public education continuously since 1974.

PEOPLE'S PARK PROJECT/ NATIVE PLANT FORUM (PPP/NPF) has conducted concerts, rallies, gardening classes, and public events in the park since April, 1974. It was with this specific

purpose in mind that the PEOPLE'S PARK COUNCIL and PPP/NPF, in close cooperation and consultation with other many groups and individuals, built the People's Stage in 1979.

Commencing in 1979, the PEOPLE'S PARK COUNCIL has managed, coordinated and scheduled all such public events in the Park, including concerts, celebrations, festivals, and rallies involving amplified speech, public assembly, music, poetry, and other expressive content, in cooperation with U.C. Campus administration, police, and the Associated Students (ASUC). Many if not most of these events have been conducted by the PEOPLE'S PARK COUNCIL directly. In addition, the PEOPLE'S PARK COUNCIL has diligently assisted many other groups and individuals to access and utilize the Park, the Stage, and other available facilities.

In 1987, PEOPLE'S PARK COUNCIL and PPP/NPF, together with four (4) individual Plaintiffs, successfully sued U.C. to guarantee unfettered free speech, both amplified and unamplified, on the Stage and in the Park. The Summary Judgment granted by Alameda Superior Court remains in place and must continue to be honored.

PEOPLE'S PARK COUNCIL has typically sponsored and coordinated anniversary celebrations in the spring, as well as several other similar event each year, since 1979. The only diminution in such public gatherings has occurred in just the past year as a result of restrictions associated with the Covid-19 Pandemic.

The free expressive and public educational uses and functions of People's Park have become a valuable community asset and inherent cultural resource.

4. PLANTS AND WILDLIFE: Some forty-four (44) distinct species of trees and shrubs thrive in People's Park, primarily to be found among the California native plant communities established on the East End of the Park and in landscaped areas and organic garden beds established on the West End of the Park. In addition, countless species of wildflowers, groundcovers, herbs, succulents, and fungi fill the interstices between the woody plants.

Since April, 1974, PEOPLE'S PARK PROJECT/ NATIVE PLANT FORUM (PPP/NPF) has created and maintained this verdant oasis, emphasizing California native plants. A few such specimen plantings may represent rare and endangered species or varieties, at least in this climate zone. PPP/NPF has also provided opportunities for individuals and groups to learn about and enjoy the rewards of community gardening and urban landscaping, <u>always</u> free of charge.

PPP/NPF sprang from a student-initiated field study in horticulture and urban ecosystems based in what was previously the Agriculture Department on the U.C. campus in Berkeley. Over the years, PPP/NPF and People's Park have greatly benefitted from the active

participation and contributions of U.C. Cooperative Extension, U.C. Botanical Garden, Regional Parks Botanic Garden, the Associated Students (ASUC), the Work-Study program, and numerous students and faculty members from the U.C. Berkeley campus and other institutions.

In so doing, the energy of many campus and community contributors has combined to create a verdant botanic oasis amidst the pavement and buildings that crowd our urban landscape in Berkeley, California. Attracted to the greenery and organisms present, many birds, in flocks and as individuals, both migratory and local, are attracted to and regularly visit People's Park. Squirrels and other small wildlife are likewise abundant.

These natural values and garden resources, including plants, birds and wildlife, should be treasured and preserved.

The unlawful and ill-considered actions of U.C., especially the recent attempted fencing and drilling activities, have violated the legitimate interests, concerns and values set forth above. People's Park must not be further desecrated, defaced, or damaged. All parties should learn from the recent desecration, defacement, and damage done to our U.S. Capitol in Washington, D.C. Such unlawful and destructive acts can never be condoned, in either location.

Please be advised that the ongoing course and pattern of wrongdoing on the part of U.C. has specifically violated binding agreements undertaken in good faith for mutual consideration (see Section 1 above), as well as CEQA and other pertinent provisions of applicable law (see Section 2 above).

Therefore, on behalf of my client, the PEOPLE'S PARK COUNCIL, I now respectfully insist and demand that U.C. cease and desist from any further violations of law, breach of contract, or other wrongful conduct in contravention of the values and interests described above.

Any and all disagreements or disputes among the parties concerning the nature and future of People's Park can and must solely be resolved lawfully, as agreed, though direct settlement negotiation or, if unsuccessful, through court adjudication.

The Claimant PEOPLE'S PARK COUNCIL has at all times acted in good faith and with due care in meeting its own obligations pursuant to the agreements and transactions in question. Said Claimant simply seeks full and immediate compliance with all agreements, undertakings, and pertinent provisions of State and Municipal law, including but not limited to CEQA.

Kindly respond to this letter at your earliest convenience, but in any event, no more than fifteen (15) days from the date of this letter. In the absence of an affirmative response by that time, any settlement offer herein expressed or implied will be withdrawn and deemed to have expired by its own terms, without prejudice to further action in accordance with the rights and responsibilities of PEOPLE'S PARK COUNCIL and PPP/NPF.

I look forward to working with you to promptly and reasonably address, evaluate, and resolve the lawful demands, interests, and claims herein asserted, in the hope of achieving an early, appropriate, and amicable resolution of this matter in good faith. If necessary, the parties might also consider the potential utilization of mediation, arbitration, or other similar remedies or alternative dispute resolution (ADR).

Please be assured that the COUNCIL is quite resolute, earnest, and determined in its intention to pursue this claim to a fair, adequate, and reasonable conclusion, whether in or out of court. However, my client sincerely desires to reach a fair and prompt settlement of its claim at this time and to uphold its just rights and interests, without the expense, inconvenience and inevitable delay of protracted court litigation or available administrative processes, if possible.

Should you have any questions or comments, please do not hesitate to contact this office directly, at your earliest opportunity.

I appreciate your anticipated courtesy and cooperation in working to address and resolve this claim swiftly, in good faith, and without undue delay.

Very truly yours,

DAVID L. AXELROD,

Attorney for the Claimant,

PEOPLE'S PARK COUNCIL

cc: PEOPLE'S PARK COUNCIL, client;

Gov. GAVIN NEWSOM; and

Pres. MICHAEL V. DRAKE, M.D.



# Sierra Law Office of DAVID L. AXELROD, Attorney at Law

6 S. Washington Street Suite 16 Sonora, CA 95370 (209) 533-4270



February 22, 2021

To: DAVID M. ROBINSON, Chief Campus Counsel, Office of Legal Affairs, U.C. Administration, 200 California Hall, MC #1500 Berkeley, CA 94720-1500

Re: DEMAND of PEOPLE'S PARK COUNCIL - Reply to DAVID M. ROBINSON, Campus Counsel

By: U.S. MAIL and by EMAIL to dmrobinson@berkeley.edu

#### Dear Mr. ROBINSON:

Thank you for your letter dated February 10, 2021, in response to my demand letter sent on behalf of the Claimants People's Park Council (PPC) and People's Park Project/Native Plant Forum (PPP/NPF), in the interest of ensuring the survival and integrity of People's Park, Berkeley, California, as a user-developed and community-controlled open space.

At your request, I will email this letter, as well as posting it in the U.S. Mail. For your information, I received your response letter last week in the mail, but did not open your email until today. The reason is that I have established a new email address for business purposes, and that is <a href="mailto:sierralaw@gmail.com">sierralaw@gmail.com</a> [simply adding an Arabic numeral zero to the old email address].

Yes, I do represent organizations, albeit made up of individuals. The client identification is clear from the opening paragraph, as well as the closing salutation, of the initial demand letter dated February 1, 2021, as well as this letter.

Those interested in the preservation of People's Park are quite numerous, including very many individuals, as well as several organized groups, arising from and consisting of community members, students, neighbors, environmentalists, historians, and other academically-oriented persons. As I explained in my letter of February 1, 2021, the People's Park Council -- also commonly referred to as the "Committee" or "PPC" -- is the democratic clearinghouse and coordinating body for purposes of People's Park planning, liaison with the University of California (U.C.) Berkeley campus administration, management of the People's Stage, user development, and gardening (by and through the People's Park Project/Native Plant Forum.

EXHIBIT L

I will scan and attach those three (3) specific fundamental documents to which I expressly referred in my letter of February 1, 2021, agreements undertaken by the People's Park Council ("PPC") and PEOPLE'S PARK PROJECT/NATIVE PLANT FORUM ("PPP/NPF"), on behalf of People's Park, and by the responsible U.C. Berkeley campus administrators, on behalf of your client. In the ensuing years since 1979, other communications, guidelines, and working relationships have been negotiated and developed between our respective clients, but always consistent with the principles and parameters set forth in these attached founding documents.

The issues raised and referred to in my demand letter of February 1, 2021, include but are not limited to the U.C. campus administration's failure to communicate and consult, in good faith, with the PPC and PPP/NPF. The U.C. campus administration has also breached both the letter and spirit of the attached agreements by recently damaging and disturbing the People's Park soils and plant life, cutting down trees, disturbing People's Park users, and installing temporary fencing in portions of People's Park, thus acting to divide and enclose the Park open space.

The U.C. campus administration must cease all such unauthorized activities immediately and desist from any future violations, unless and until the responsible parties, including the PPC, explicitly agree otherwise.

I will only add at this point that I must respectfully disagree that the "campus is fully complying with the California Environmental Quality Act" (CEQA).

On behalf of my client, Claimant PPC, I am very gratified to read your pledge that the U.C. campus administration will henceforth honor its legal obligations.

Should you have any further questions or comments, please contact this office without delay. I appreciate your professional courtesy and cooperation in addressing these matters.

Very truly yours,

DAVID L. AXELROD,

Attorney for the Claimant, PEOPLE'S PARK COUNCIL

ce: PEOPLE'S PARK COUNCIL, client; Gov. GAVIN NEWSOM; and Pres. MICHAEL V. DRAKE, M.D.

ATTACHMENTS (3)